HLS 13RS-160 **ORIGINAL**

Regular Session, 2013

HOUSE BILL NO. 530

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BY REPRESENTATIVE GEYMANN

Prefiled pursuant to Article III, Section 2(A)(4)(b)(i) of the Constitution of Louisiana.

BUDGETARY CONTROLS: (Constitutional Amendment) Provides relative to the budget process

| 1 | A JOINT RESOLUTION |
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| 2 | Proposing to amend Article III, Section 16(A) and Article VII, Sections 10(B), (D)(1), and |
| 3 | (E) and 11(A) and (B), and to add Article VII, Section 10(D)(4) of the Constitution of |
| 4 | Louisiana, to provide relative to the budget process; to provide for appropriations; to provide |
| 5 | for the powers, duties, and functions of the Revenue Estimating Conference; to require |
| 6 | certain contents in the budget estimate; to provide for the operating budget submitted |
| 7 | through the general appropriation bill; to provide for submission of the proposed amendment |
| 8 | to the electors; and to provide for related matters. |
| 9 | Section 1. Be it resolved by the Legislature of Louisiana, two-thirds of the members |
| 10 | elected to each house concurring, that there shall be submitted to the electors of the state of |
| 11 | Louisiana, for their approval or rejection in the manner provided by law, a proposal to |
| 12 | amend Article III, Section 16(A) of the Constitution of Louisiana, to read as follows: |
| 13 | §16. Appropriations |
| 14 | Section 16.(A) Specific Appropriation for One Year. Except as otherwise |
| 15 | provided by this constitution, no money shall be withdrawn from the state treasury |
| 16 | except through specific appropriation, and no appropriation shall be made under the |
| 17 | heading of contingencies or for longer than one year, and no contingent |
| 18 | appropriation shall be made. |

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Section 2. Be it resolved by the Legislature of Louisiana, two-thirds of the members elected to each house concurring, that there shall be submitted to the electors of the state of Louisiana, for their approval or rejection in the manner provided by law, a proposal to amend Article VII, Sections 10(B), (D)(1), and (E) and 11(A) and (B) and to add Article VII, Section 10(D)(4) of the Constitution of Louisiana, to read as follows:

§10. Expenditure of State Funds

Section 10.(A)

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(B) Official Forecast. The conference shall prepare and publish initial and revised estimates of money to be received by the state general fund and each dedicated funds fund for the current and next fiscal years which are available for appropriation. Except for money that is not required to be deposited in the state treasury and that which is excluded from the definition of state general funds, each estimate of money to be received shall include all money that supports appropriations in the executive budget, general appropriation bill, capital outlay bill, and any other bill or bills that raise additional revenue as provided in Section 11 of this Article or that provide financing. To the extent that money supporting such appropriations consists of the balance in any fund, the conference estimate of such balance shall be certified by the treasurer. In each estimate, the conference shall designate as either recurring or nonrecurring all of the money in the estimate, including money to be received by each fund. which is recurring and which is nonrecurring. All conference decisions to adopt these estimates shall be by unanimous vote of its members. Changes to the unanimous vote requirement shall be made by law enacted by a favorable vote of at least two-thirds of the elected members of each house. The most recently adopted estimate of money available for appropriation shall be the official forecast. The Revenue Estimating Conference shall use the definition of nonrecurring, as provided for in law, to determine the designation of money in the official forecast as either recurring or nonrecurring.

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(D) Appropriations. (1) Except as otherwise provided by this constitution, money shall be drawn from the state treasury only pursuant to an appropriation made in accordance with law. Appropriations from the state general fund and dedicated funds except funds allocated by Article VII, Section 4, Paragraphs (D) and (E) shall not exceed the expenditure limit for the fiscal year. Monies from state general fund and dedicated funds, as defined in Paragraph (J) of this section, shall not be available for appropriation unless included in the official forecast.

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(4) Except as otherwise provided in this constitution, including Paragraph (F) of this Section, the amount appropriated out of any fund shall not exceed the official forecast by the Revenue Estimating Conference of money available for appropriation from that fund for that fiscal year.

(E) Balanced Budget. Appropriations by the legislature from the state general fund and dedicated funds for any fiscal year except funds allocated by Article VII, Section 4, Paragraphs (D) and (E) shall not exceed the official forecast in effect <u>for each fund</u> at the time the appropriations are made.

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§11. Budgets

Section 11.(A) Budget Estimate. The governor shall submit to the legislature, at the time and in the form fixed by law, a budget estimate for the next fiscal year setting forth all proposed state expenditures. This budget shall include a recommendation for appropriations from the state general fund and from dedicated funds, except funds allocated by Article VII, Section 4, Paragraphs (D) and (E), which shall not exceed the official forecast of the Revenue Estimating Conference and the expenditure limit for the fiscal year. The recommendation shall not contain any recommendation for a contingent appropriation nor any recommendation for appropriations of money designated as nonrecurring for purposes other than those specifically authorized by Article VII, Section 10(D)(2). The recommendation shall also comply with the provisions of Article VII, Section 10(D). This budget shall

include a recommendation for funding of state salary supplements for full-time law enforcement and fire protection officers of the state, as provided in Article VII, Section 10(D)(3) of this constitution.

(B) Operating Budget. The governor shall cause to be submitted a general appropriation bill for proposed ordinary operating expenditures which shall be in conformity with the recommendations for appropriations contained in the budget estimate. The recommendation shall be in accordance with the official forecast as adopted by the Revenue Estimating Conference. The governor may cause to be submitted a bill or bills to raise additional revenues with proposals for the use of these revenues.

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Section 3. Be it further resolved that this proposed amendment shall be submitted to the electors of the state of Louisiana at the statewide election to be held on November 4, 2014.

Section 4. Be it further resolved that on the official ballot to be used at the election, there shall be printed a proposition, upon which the electors of the state shall be permitted to vote YES or NO, to amend the Constitution of Louisiana, which proposition shall read as follows:

Do you support an amendment to prohibits frunds from being available for appropriation unless they are included in the official forecast of the Revenue Estimating Conference; and that funds appropriated do not exceed the state's official forecast of revenues; and that appropriations are neither contingent nor use nonrecurring monies for recurring expenditures; and that the governor must submit a general appropriation bill in accordance with the official forecast; and that the Revenue Estimating Conference must designate certain revenues as nonrecurring, to be used only for those nonrecurring expenditures currently required by the constitution? (Amends Article III, Section 16(A) and Article VII, Sections 10(B), (D)(1), and (E) and 11(A) and (B); Adds Article VII, Section 10(D)(4))

DIGEST

The digest printed below was prepared by House Legislative Services. It constitutes no part of the legislative instrument. The keyword, one-liner, abstract, and digest do not constitute part of the law or proof or indicia of legislative intent. [R.S. 1:13(B) and 24:177(E)]

Geymann HB No. 530

Abstract: Provides for the role of the Revenue Estimating Conference in the expenditure of state funds, including determining what money is defined as nonrecurring. Provides that funds shall not be available for appropriation unless included in the official forecast. Provides that appropriations shall not exceed the official forecast. Provides that the governor's budget recommendation shall not contain contingent appropriations nor use nonrecurring revenues for purposes other than those specifically authorized by the constitution.

APPROPRIATIONS

<u>Present constitution</u> provides that no money shall be withdrawn from the state treasury except through specific appropriation and no appropriation shall be made under the heading of contingencies for longer than one year. <u>Proposed constitutional amendment</u> clarifies that no contingent appropriation shall be made. (Art. III, §16(A))

EXPENDITURE OF STATE FUNDS

<u>Present constitution</u> sets forth requirements relative to the expenditure of state funds and establishes the Revenue Estimating Conference (REC) to prepare and publish initial and revised estimates of money to be received by the state general fund and dedicated funds for the current and next fiscal years which are available for appropriation, the most recent of which is called the official forecast. In each estimate, the REC must also designate money as either recurring or nonrecurring. <u>Proposed constitutional amendment</u> retains <u>present constitution</u> and specifies that the REC must designate as recurring or nonrecurring money to be received by each fund and provides that the REC must use the definition of nonrecurring as it appears in current law to designate revenues as recurring or nonrecurring.

<u>Present constitution</u> provides that money shall be drawn from the state treasury only pursuant to an appropriation made in accordance with law and that appropriations from state general fund and dedicated funds shall not exceed the expenditure limit. <u>Proposed constitutional amendment provides that funds (other than federal, self-generated by higher education institutions, and interagency transfers) shall not be available for appropriation unless included in the REC's official forecast. <u>Proposed constitutional amendment</u> further specifies that unless otherwise provided in the constitution, the amount appropriated out of any fund shall not exceed the official forecast of money available for appropriation from that fund. (Art. VII, §10(B) and (D))</u>

BUDGETS

<u>Present constitution</u> requires the governor to submit to the legislature a budget estimate for the next fiscal year setting forth all proposed state expenditures. This budget shall include a recommendation for appropriations from the state general fund and from dedicated funds which shall not exceed the REC's official forecast or the expenditure limit for that year. The governor shall cause to be submitted a general appropriation bill which shall be in conformity with the budget estimate. <u>Proposed constitutional amendment</u> retains the <u>present constitution</u> and prohibits, including in the budget estimate, any recommendation for a contingent appropriation or an appropriation from nonrecurring money, except as authorized by, present constitution and requires the operating budget recommendation to be in

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accordance with the Revenue Estimating Conference's official forecast. (Art.VII, $\S10(D)(2)$) and (Art. VII $\S11$ (A) and (B))

Provides for submission of the proposed amendment to the voters at the statewide election to be held Nov. 4, 2014.

(Amends Art. III, $\S16(A)$ and Art. VII, $\S10(B)$, (D)(1), and (E) and 11(A) and (B); Adds Art. VII, $\S10(D)(4)$)